Olympic Transport Planning – lessons for London (and Glasgow)

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Me – Professor Graham Currie, Monash University, Melbourne Australia

- Geordie Australian
- Ex Cranfield University Transport Planning Msc (UK)
- Ex London Buses/ West Midlands PTE
- Australia since 1988 – Public Transport Consultant – Booz Allen Hamilton since 1996 (Still Part Time Employee)
- Australia’s First Professor of Public Transport since 2003
- Major Special Events Transport Planning Experience
  - Melbourne F1 Grand Prix 1994 – Spectator Transport Access Strategy
  - Melbourne Commonwealth Games 2006 – Infrastructure
  - Summer Olympics
    > Atlanta 1996 – Independent Transport Review
    > Sydney 2000 – Transport Access Plan (for NSW DoT)
    > Sydney 2000 – Independent Transport Review (for ATHOC)
    > Athens 2004 – Olympic Family Transport Planning (for ATHOC)
    > Beijing 2008 – Presentation on Olympic Transport Planning to China Academy of Transportation Sciences
    > Monash University Olympic Games Knowledge Services
    > London 2012 – Synthesis of TDM Impacts – Summer Olympic Games
Agenda

1. Introduction
2. Background
3. Approach
4. Performance
5. Lessons
This is a review of Atlanta, Sydney and Athens Olympic Games transport planning as input for planning of London 2012/ Glasgow 2014

• It concerns the planning and performance of all forms of transport related to the games
• Reference to transport planning issues in Beijing will also be made
• A major focus will be on important lessons for future games planners
Olympic transport planning is extremely interesting from a professional viewpoint

- The rules change
- Public Transport becomes essential
- One of the worlds most powerful countries did not perform well – why?
- The Olympic games is an excellent experimental platform to explore long term approaches to urban planning
- The games have a long term legacy which is far more significant than 2 weeks of sport
It is structured as follows:
Agenda

1. Introduction
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The summer Olympic games represents the biggest urban transport planning challenge in the world

- Cities will experience the largest demand for travel in their history
- In addition to catering for the millions of games related trips, planners must also maintain an effective city transport system for residents
- Media scrutiny means the actions of planners are watched by a worldwide audience
Transport must be provided for 40K athletes/officials each day and >3-11 M spectators over 2 weeks.
A range of markets must be catered for using substantial and diverse transport resources

### Scale of Participants and Transport Resources – Sydney 2000

<table>
<thead>
<tr>
<th>Market</th>
<th>Size</th>
<th>Services</th>
</tr>
</thead>
<tbody>
<tr>
<td>T1-T3 – Olympic VIP’s</td>
<td>4,650</td>
<td>Olympic Car Fleet – 4,700 vehicles</td>
</tr>
<tr>
<td>T4 – Athletes</td>
<td>10,800</td>
<td>Athlete Bus Network</td>
</tr>
<tr>
<td>T4 – Officials</td>
<td>7,600</td>
<td>Officials Bus Network</td>
</tr>
<tr>
<td>T5 – Media</td>
<td>19,800</td>
<td>Media Bus Network</td>
</tr>
<tr>
<td>Spectators</td>
<td>7,000,000</td>
<td>Public Transport</td>
</tr>
</tbody>
</table>

3,850 Buses

Source: Based on Bovy, P. 'Transport and Exceptional Public Events' ECMT Feb 2002
There are big differences in the circumstances for the games in each city…..
These require different approaches and explain variations in games transport performance.
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All Olympic transport strategies aim to maximise available transport capacity.
Each games transport system emphasises mass transit over the private car

- Every games system has emphasised public transport access
- Most have banned any other access mode particularly the private car
- This has been a harder path to follow for cities with small/little mass transit systems
This includes a range of measures to enhance the supply of services available.

<table>
<thead>
<tr>
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<tbody>
<tr>
<td>Expanded Railway</td>
<td>✔</td>
<td>✔</td>
<td>✔</td>
</tr>
<tr>
<td>Enhanced Rail Capacity</td>
<td>✔</td>
<td>✔</td>
<td>✔</td>
</tr>
<tr>
<td>Expanded Bus System</td>
<td>✔</td>
<td>✔</td>
<td>✔</td>
</tr>
<tr>
<td>Olympic Lanes</td>
<td>✗</td>
<td>✔</td>
<td>✗</td>
</tr>
<tr>
<td>New Technology Systems</td>
<td>✔</td>
<td>✗</td>
<td>✗</td>
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</tbody>
</table>
Demand management is now a core feature of all major event planning

### Demand Management Strategies

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<thead>
<tr>
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</thead>
<tbody>
<tr>
<td>Transport Supply Measure</td>
<td></td>
<td>✓</td>
<td>✓</td>
</tr>
<tr>
<td>The Big Scare</td>
<td>✓</td>
<td></td>
<td>✓</td>
</tr>
<tr>
<td>Employee Travel Planning</td>
<td>✓</td>
<td>✓</td>
<td>✓ /?</td>
</tr>
<tr>
<td>Public Info. Campaign</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
</tr>
<tr>
<td>Test Events</td>
<td>✗</td>
<td>✓</td>
<td>✓</td>
</tr>
<tr>
<td>School Vacation Retiming</td>
<td>✗</td>
<td>✓</td>
<td>✓</td>
</tr>
<tr>
<td>New Technology Systems</td>
<td>✓</td>
<td>✗</td>
<td>✗</td>
</tr>
</tbody>
</table>
There were two key differences in the approach to public information management:

- **Atlanta 1996**
  - Decentralised Planning and Management
  - Over Promise And Under Deliver

- **Sydney 2000**
  - Centralised Planning and Management
  - Under Promise And Over Deliver

- **Athens 2004**
  - Decentralised Planning and Management
  - Over Promise And Under Deliver

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Mönash University Engineering

Institute of Transport Studies (Monash)
Atlanta and Sydney had a central concentrated event site and transport network.
Athens didn’t follow this model - Beijing will..
...and so will London
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The Sydney, Atlanta and Athens Olympic games were successful

- All events followed the planned schedule and were enjoyed by athletes and spectators worldwide
- Every Olympic games has at least some problems – it is impossible to undertake such an enormous task without some problems emerging
However Sydney has been acclaimed as the ‘best ever’ in terms of organisation – transport was a big part of this.
Athens 2004 was designated the ‘dream games’
Atlanta had crowding problems on its transit system and many complaints regarding Olympic family access.
The emphasis on heavy rail was a key success factor in Sydney

Normal Base Rail Demand and Actual Olympic Loadings per Day - Sydney Metropolitan Region

Days Over Olympic Period

Total Sydney Rail Boardings per Day

Normal Base Rail Demand and Actual Olympic Loadings per Day - Sydney Metropolitan Region
Sydney Olympic Park Station was a key part of this

Key Features

- Well designed crowd handling
- Separate platform loading/unloading
- Estimated Capacity = 50,000 pax/hour

BUT (like Munich)
- Too close to event sites
Example of station location proximity mistakes
Volume bus access also needs careful management

Don’t Do This

Do This
New Public Transport Systems were a major investment for the Athens games

- **Public Transport System Development**
  - **New Tram System**
    - Two Major Routes (Started July 19th)
  - **Metro System Development**
    - New Line to the Airport Opened (Started August 9th)
    - Major refurbishment of One line
  - **Urban Bus System Development**
    - 400 new buses
    - 21 Olympic Bus Lines
  - **Regional Inter-city buses**
    - Renewal of fleet

Increased spans on all services
Athens public transport, mainly bus, access dominated spectator travel, like Sydney

**Visitor Access Mode**

<table>
<thead>
<tr>
<th>Access Mode</th>
<th>% Using Access Mode</th>
</tr>
</thead>
<tbody>
<tr>
<td>Bus</td>
<td>29.4</td>
</tr>
<tr>
<td>Metro</td>
<td>24.2</td>
</tr>
<tr>
<td>Train</td>
<td>16.8</td>
</tr>
<tr>
<td>Tram</td>
<td>8.2</td>
</tr>
<tr>
<td>Taxi</td>
<td>5.2</td>
</tr>
</tbody>
</table>

**Public Transport 78.6%**

- **Sydney** claimed 100% but this was just at Olympic Park with 75% rail, 25% bus
- **Athens** figures probably similar to Sydney except that bus dominates in Athens

Source: MRB Hellas SA, VPRC and Research International Visitor Satisfaction Poll Early Results
Public transport demand growth was enormous

- **Bus still carrying the bulk of demand**
- **Usage during games claimed at (per day):**
  - Bus 1,500K
  - Metro 550K
  - Rail 450K

**Growth in Public Transport Usage**

<table>
<thead>
<tr>
<th>Mode</th>
<th>% Growth in Demand</th>
</tr>
</thead>
<tbody>
<tr>
<td>Attika Metro August 13th</td>
<td>187.0</td>
</tr>
<tr>
<td>Attika Metro August 14th</td>
<td>228.0</td>
</tr>
<tr>
<td>Attika Metro - Average of Games</td>
<td>75.0</td>
</tr>
<tr>
<td>Tram</td>
<td>7.0</td>
</tr>
<tr>
<td>City Bus</td>
<td>20.0</td>
</tr>
<tr>
<td>Metro</td>
<td>12.0</td>
</tr>
</tbody>
</table>

Source: Kathemerini August 26th
Olympic (priority) lanes were not abused and proved successful (even in Athens!)
But Olympic family bus crewing was mighty tight

- Target service levels were ‘slashed’ (particularly media)
- Many compromises were made
- Some very tired and angry bus drivers
- Behind the scenes tactical planning was ‘chaotic’
Many anecdotes of poor media network performance resulted

August 14th
• ‘Drivers slept in’ – 5:30-8:30 a.m. bus departures to shooting events didn’t turn up – drivers working on opening ceremony crowd last night to 4a.m.

August 25th
• Buses arrive later and later. When it arrives it parks and waits to fill up taking 1.5 hours. On 2 occasions I have witnessed media members loose their cool and storm off the bus

August 27th
• Media started the day at 2:30a.m. to get to Ancient Olympia, hundreds of media congregated at 9p.m. to get home and only one bus came!
A few Athlete and Technical Official issues also emerged – all were early in the games

Pre-Games
• Canada, Poland, France protest about transport to Schinias rowing course

Pre-Games
• Australian OC boss John Coates “transport was pretty quick.. we were going well until a Greek policeman stopping in the Olympic lane to get a coffee”

August 26th
• UK Athlete “there were a few problems with transport at the beginning, but the Greek authorities got it together”
However the overwhelming view was that Athens Olympic Family transport was effective

August 24th

- Panos Protopsaltis “Our surprises have all been positive surprises”

International Media
- All highly positive

Athletes
- All highly positive
The Atlanta rail system carried enormous loadings

**Atlanta 1996**

<table>
<thead>
<tr>
<th>Description</th>
<th>Boardings per Weekday (000)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Usual Weekday Av.</td>
<td>230</td>
</tr>
<tr>
<td>Expected Olympic Av.</td>
<td>588</td>
</tr>
<tr>
<td>Actual Olympic Av.</td>
<td>953</td>
</tr>
</tbody>
</table>

But Atlanta lacked bus capacity – this led to many compromises on network design.

Atlanta - Bus Capacity Problems

- Some 200 Buses Short of Requirements
- Poor maintenance performance
- Poor driver availability
- Many lost drivers
- Problems of a 600 bus operator trying to run 2,400 vehicles

Resulted in:

- Many Compromises in Network Design
- Lower than expected service levels
- Media amongst those affected
Sydney nearly had similar problems – but these were addressed (at a very late stage)

Late Driver Shortage
- Poor Training
- Poor Driver Accommodation/ Meals
- Badly planned/ managed Regents Park Depot

The Solution
- State Transit Buses
- Redeploy Regional Bus Services and some tourist buses
- Deploy experienced management
- Employ ‘navigator’ volunteers
Demand management was successful in reducing traffic in all cities

Atlanta 1996

- Perceived that peak congestion reduced by 30%
- Radial traffic down 4-6%
- Peaks more spread

Sydney 2000

- Peak road travel times reduced by 50%
- Road traffic between 10-20% less than normal

Athens 2004

- Travel time reductions of up to 66% reported by media (2hrs to 40 mins for travel across city)
- F Dimou – Coutroubas reports 30% base load reduction on main roads

Surveys Indicate Resident Response to Olympic Demand:

<table>
<thead>
<tr>
<th></th>
<th>Urban</th>
<th>Suburban</th>
</tr>
</thead>
<tbody>
<tr>
<td>Take Leave</td>
<td>33%</td>
<td>18%</td>
</tr>
<tr>
<td>Peak Spread Change</td>
<td>15%</td>
<td>7-12%</td>
</tr>
<tr>
<td>Location</td>
<td>3-6%</td>
<td>2-5%</td>
</tr>
</tbody>
</table>

Impacted Rail and Road
Research for Traffic Measures during Olympic Games - ATHENS 2004
What are you personally planning to do during Games time?

- Definitely leave Athens: 23.2%
- Probably leave Athens: 15.1%
- Probably stay in Athens: 12%
- Definitely stay in Athens: 67.3%
- No answer: 4.4%

Survey dates: June 04 and August 04
In hindsight Atlanta’s transit system was far too small and the demand far too great.
Where Sydney did have problems it was related to excess car access

**Sydney 2000**

- The size of demand is too large to make car access feasible
- Sydney’s biggest problem at Horsley Park (Day 3) was caused by excessive car access
- Car access to Park and Ride Sites was consistently problematic since it was difficult to predict
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A number of factors made Sydney and Athens successful
A number of factors made Sydney successful

- Testing - early infrastructure completion (Sydney) - correlation between success and testing
- Keeping it simple - low tech – e.g. the millennium train deferral
- Centralised planning but decentralised control - e.g. bus service dedication - ownership by the doers
- Oversupply (Sydney) and flexibility
Atlanta had some more substantial challenges – bus service under-resourcing had a critical impact.
It is interesting to contrast longer term games performance – Atlanta has probably benefited more than Sydney

**Atlanta 1996**
- Extension of MARTA rail a critical piece of the Cities infrastructure

**Sydney 2000**
- Sydney Olympic Park facilities and rail service – low post games use
- Purchase of many new route buses
In Athens there are many calls to maintain high public transport service levels

Kathemirini 24th August
“I’ve concluded that this festive atmosphere isn’t just due to the Olympic Games, but also to public transport, which is still running late....when the railways weren’t working before the games started business dropped off to the usual level for the season. The experts should realize that if they keep public transport running until 2-3a.m. more people will go out.”

“Dramatically extending the timetable has dramatically increased the popularity of public transport.”
Traffic restrictions will also be maintained

Kathemirini August 26th

- Central Athens has a seasonal odd and even number plate ban which usually stops in August
- Transport, Environment and Public Order Ministry announces that the ban will stay in place till July 22nd 2005
The Athens 2004 transportation legacy will be more significant than 2 weeks of sport.
Beijing will have many challenges but it also has many critical advantages

### Beijing 2008

**Challenges**
- Scale of Road Congestion
- Some Reliance on Bus
- Catering for Olympic Family Needs including Media

**Advantages**
- Large Transit System
- Extensive higher capacity rail
- Expansion plans for transit
- Effective resource base and good operations experience
KEY LESSONS

- Transport resourcing – don’t under supply – use the benefits of high capacity rail
- Transit emphasis - limit/ban car use
- Manage expectations, manage demand
- Under promise and over deliver
- Ensure Olympic Family, particularly the media, are well catered for
- Concentrate event and non-event sites
- Keep it simple – don’t over stretch on issues like technology – ensure new systems are tested
- Test Events – test test test test test
- Centralised planning but decentralised control